

# The Consolidated Police and Firemen's Pension Fund of New Jersey Annual Report of the Actuary

Prepared as of July 1, 2015



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February 19, 2016

Commission
Consolidated Police and Firemen's Pension
Fund of New Jersey
Trenton, New Jersey

Ladies and Gentlemen:

The law governing the operation of the Consolidated Police and Firemen's Pension Fund of New Jersey provides for annual actuarial valuations of the Fund. The results of the July 1, 2015 valuation are submitted in this report, which also includes a comparison with the preceding year's valuation.

The valuation shows the financial condition of the Plan as of July 1, 2015 and gives the basis for determining the recommended annual contribution for the plan year beginning July 1, 2015.

The valuation was prepared on the basis of the same assumptions as were employed for the previous valuation which include a 2.00% per annum rate of investment return, with the exception of the mortality assumption. The mortality assumption for service retirements and beneficiaries was updated to the RP-2000 Combined Healthy Mortality Tables projected on a generational basis from the base year of 2000 to 2014 using Projection Scale BB as the base tables. The base tables will be projected beyond the valuation date using the Buck Modified MP-2014 projection scale.

The State of New Jersey's Division of Pensions and Benefits reported the individual data for members of the Consolidated Police and Firemen's Pension Fund of New Jersey as of the valuation date to the actuaries. While we did not verify the data at their source, we did perform tests for internal consistency and reasonableness. The amount of assets in the trust fund taken into account in the valuation was based on statements prepared for us by the Division of Pensions and Benefits. The accuracy of the results presented in this report is dependent on the accuracy of the data.

Future actuarial measurements may differ significantly from current measurements due to plan experience differing from that anticipated by the economic and demographic assumptions, increases or decreases expected as part of the natural operation of the methodology used for these measurements, and changes in plan provisions or applicable law. An analysis of the potential range of future results is beyond the scope of this valuation.

Use of this report for any other reason or by anyone other than the Commission or staff of the State of New Jersey's Division of Pensions and Benefits may not be appropriate and may result in mistaken conclusions because of failure to understand applicable assumptions, methods, or inapplicability of the report for that purpose. You should ask Buck to review any statement you wish to make on the results contained in this report. Buck will accept no liability for any such statement made without prior review by Buck.

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I am a Fellow of the Society of Actuaries and a Member of the American Academy of Actuaries. I meet the Qualification Standards of the Academy to render the actuarial opinions contained herein. This report has been prepared in accordance with all applicable Actuarial Standards of Practice, and I am available to answer questions concerning it.

The Table of Contents, which follows, highlights the Sections of the Report.

Respectfully submitted,

Aaron Shapiro, F.S.A., E.A., M.A.A.A.

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Principal, Consulting Actuary



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## Section I – Summary of Key Results

The Consolidated Police and Firemen's Pension Fund of New Jersey was established by Chapter 358, P.L. 1952. This report, prepared as of July 1, 2015, presents the results of the annual actuarial valuation of the Fund.

For convenience of reference, the principal results of the valuation and a comparison with the preceding year's results are summarized on the following pages.

Valuation Date		July 1, 2015		July 1, 2014
Participant Data				
Active Members Retired Members and Beneficiaries Total Participants		0 124 124		0 149 149
Annual Compensation Annual Retirement Allowances	\$ \$	0 822,873	\$ \$	0 1,033,825
<u>Assets</u>				
Market Value of Assets Actuarial Value of Assets	\$ \$	2,427,950 3,340,908	\$ \$	3,303,631 4,366,457
Contribution Amounts				
Recommended				
Normal Contribution Accrued Liability Contribution <sup>1</sup>	\$ 	0 884,680	\$	0 491,683
Total Contribution	\$	884,680	\$	491,683

<sup>&</sup>lt;sup>1</sup> The unfunded accrued liability has been amortized over a period of one year.

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The major benefit and contribution provisions of the statute as reflected in the valuation are summarized in Appendix A. There were no changes from the provisions used in the prior valuation.

The actuarial assumptions and methods used for valuing the Fund are summarized in Appendix B. Based upon published research in late 2014 from the Society of Actuaries, it has become apparent that mortality experience under retirement plans has continued to improve and at a faster rate than had been expected based upon earlier studies. As a result, the mortality assumption has been revised as of July 1, 2015. The mortality assumption has been changed from the RP-2000 Combined Healthy Mortality Table for service retirements and beneficiaries projected on a generational basis from the base year 2012 using Projection Scale AA to the RP-2000 Combined Healthy Mortality Tables projected on a generational basis from 2000 to 2014 using Projection Scale BB as the base tables. The base tables will be projected beyond the valuation date using the Buck Modified MP-2014 projection scale. There were no other changes in actuarial assumptions and methods since the previous valuation.

The combination of the plan provisions, actuarial assumptions and member and beneficiary data is used to generate the overall required level of State contributions. The required State contribution is developed in Section III E.

The valuation also generates a balance sheet which summarizes in some detail the total present and prospective assets and liabilities of the Fund. A summary comparison of the balance sheets as of July 1, 2014 and July 1, 2015 is set forth in the following table.

Table I

Comparative Balance Sheet

	2015	2014
<u>Assets</u>		
Actuarial value of assets of Fund	\$ 3,340,908	\$ 4,366,457
Unfunded accrued liability/(surplus)	 867,333	 482,042
Total Assets	\$ 4,208,241	\$ 4,848,499
Accrued Liabilities		
Present value of benefits to present beneficiaries payable from the Retirement Reserve Fund	\$ 4,208,241	\$ 4,848,499
Present value of benefits to present active members	 0	 0
Total Accrued Liabilities	\$ 4,208,241	\$ 4,848,499



## Section II - Employee Data

The data employed for the valuations were furnished to the actuary by the Division of Pensions and Benefits. Appendix C contains summary tables, which present the number and retirement allowances of members classified by age. The following summarizes and compares the Fund membership as of July 1, 2014 and July 1, 2015 by various categories.

#### **Active Membership**

There have been no active participants in the Plan since July 1, 1992.

#### **Retired Members and Beneficiaries**

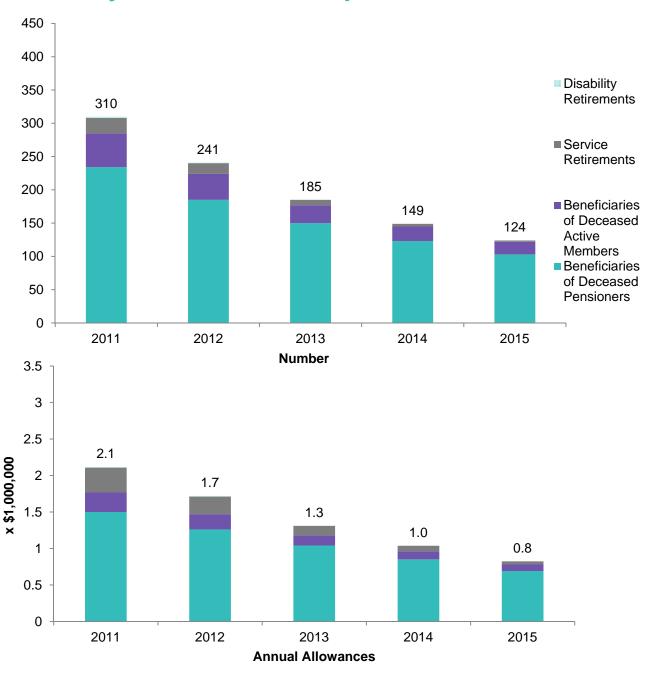
	2015			2014			
			Annual			Annual	
Group	Number	Al	lowances	Number	Al	lowances	
Service Retirements	2	\$	43,144	4	\$	77,292	
Ordinary Disability Retirements	0	\$	0	0	\$	0	
Accidental Disability Retirements	0	\$	0	0	\$	0	
Beneficiaries of Deceased Pensioners	103	\$	690,784	123	\$	847,194	
Beneficiaries of Deceased Active Employees	19	\$	88,945	22	\$	109,339	

Graphic presentations of the statistical data on membership for the five preceding years are shown on the following page.



## The Consolidated Police and Firemen's Pension Fund of New Jersey

## **Summary of Retired Participation**





## **Section III – Assets, Liabilities and Contributions**

#### A. Market Value of Assets as of June 30, 2015

	1.	Assets a. Cash b. Investment Holdings c. Accrued Interest on Investments d. Employer Contribution Receivable – State e. Accounts Receivable - Other f. Administrative Expense Receivable g. Employers' Contributions Receivable – Pension Adjustment h. Total	\$	86,110 2,163,866 8 0 257,630 20,315 119,082 2,647,011
	2.	Liabilities a. Pension Payroll Payable b. Pension Adjustment Payroll Payable c. Withholdings Payable d. Administrative Expense Payable e. Accounts Payable – Other f. Total	\$	62,045 138,363 17,096 1,557 0 219,061
	3.	Preliminary Market Value of Assets as of June 30, 2015	·	,
		=1(h)-2(f)	\$	2,427,950
	4.	State Appropriations Receivable	\$	<u>0</u> 1
	5.	Market Value of Assets as of June 30, 2015 = 3. + 4.	\$	2,427,950
B.	Recon	ciliation of Market Value of Assets from June 30, 2014 to June	30, 2015	
	1.	Market Value of Assets as of June 30, 2014	\$	\$3,303,631
	2.	Increases a. State Appropriations b. Administrative Revenue – Local c. Pension Adjustment d. Investment Income e. Total	\$	9,566 1,568,185 198 1,577,949
	3.	Decreases a. Retirement Allowances b. Benefit Expense – Pension Adjustment c. Miscellaneous Expense d. Administrative Expenses e. Total	\$	877,442 1,568,185 0 8,003 2,453,630
	4.	Preliminary Market Value of Assets as of June 30, 2015 = 1. + 2(e) - 3(e)	\$	2,427,950
	5.	State Appropriations Receivable	\$	<u>0</u> 1
	6.	Market Value of Assets as of June 30, 2015 = 4. + 5.	\$	2,427,950

<sup>1</sup> This amount may be subject to change per the requirements of the State's fiscal year 2016 spending plan.

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#### C. Development of Actuarial Value of Assets as of July 1, 2015

	1.	Actuarial Value of Assets as of July 1, 2014 (without State Appropriations Receivable)	\$	4,366,457
	2.	Net Cash Flow excluding Investment Income and receivable Employer Contributions		(875,879)
	3.	Expected Investment Income at 2.0%:  a. Interest on Assets as of July 1, 2014  b. Interest on Net Cash Flow  c. Total	\$ <del>\$</del>	87,329 (8,759) 78,570
	4.	Expected Actuarial Value of Assets as of July 1, 2015 = 1. + 2. + 3 (c)	\$	3,569,148
	5.	20% of Difference from Preliminary Market Value of Assets		(228,240)
	6.	State Appropriations Receivable		0
	7.	Actuarial Value of Assets as of July 1, 2015 = 4. + 5. + 6.	\$	3,340,908
D.	Accru	ued Liabilities as of July 1, 2015		
	1.	Active Members a. Service Retirement b. Death After Retirement c. Total: (a) + (b)	\$ 	0 0 0
	2.	Service Retirees		180,950
	3.	Disability Retirees		0
	4.	Beneficiaries of Deceased Pensioners		3,545,197
	5.	Beneficiaries of Deceased Active Employees		482,094
	6.	Total Accrued Liabilities = 1(c) + 2. + 3. + 4. + 5.	\$	4,208,241
E.	Deve	lopment of State Contribution		
	1.	Accrued Liability	\$	4,208,241
	2.	Actuarial Value of Assets		3,340,908
	3.	Unfunded Accrued Liability/(Net Surplus) = $1 2$ .	\$	867,333
	4.	Amortization Years Remaining <sup>1</sup>		1
	5.	Total State Contribution as of July 1, 2015 = 3. x 1.02	\$	884,680

<sup>&</sup>lt;sup>1</sup> The latest unfunded accrued liability payment schedule required the amortization of any plan gains or losses over the remainder of the 9-year period that began on June 30, 1991. Without additional guidance, we have assumed the immediate payment of any unfunded accrued liability.



## **Section IV – Comments Concerning the Valuation**

The variation in liabilities and contributions reflects the Fund's actual experience during the year. The Fund experienced a net actuarial gain during the year that ended June 30, 2015.

The experience gain is due to mortality experience among the retired participants and beneficiaries of the Fund and to an investment loss. For valuation purposes, a 2.0% per annum rate of return was assumed. The actual return on the Fund's actuarial value of assets was approximately (3.81)% for the period from July 1, 2014 through June 30, 2015.

The following shows the development of the actuarial experience and identifies the major experience components:

#### A. Calculation of Actuarial Experience for the Year Ended June 30, 2015

	1.	Unfunded Accrued Liability as of July 1, 2014	\$ 482,042
	2.	Interest on 1. at 2.0%	9,641
	3.	Contributions Receivable	0
	4.	Interest on 3.	 0
	5.	Expected Unfunded Accrued Liability as of July 1, 2015 = 1. + 2 3 4.	\$ 491,683
	6.	Change in Unfunded Accrued Liability due to revised Actuarial assumption	\$ 348,589
	7.	Actual Unfunded Accrued Liability as of July 1, 2015	\$ 867,333
	8.	Actuarial Loss/(Gain) = $7 6 5$ .	\$ 27,061
B.	Compo	onents of Actuarial Experience	
	1.	Investment Loss/(Gain)	\$ 228,240
	2.	Other Loss/(Gain), including mortality and changes in employee data	 (201,179)
	3.	Total Actuarial Loss/(Gain) = 1. + 2.	\$ 27,061



#### C. Schedule of Assets and Liabilities

The following presents a ten-year schedule of the System's assets, liabilities and funded ratio. The System's assets and funded ratio are provided on a market value (including receivables) basis and actuarial value of assets (including receivables) basis.

	Market Actuarial Actuarial		Funded	l Ratio	
Actuarial	Value of	Value of	Accrued	Market	Actuarial
Valuation	Assets	Assets	Liability	Value	Value
Date	(a)	(b)	(c)	(a)/(c)	(b)/(c)
6/30/2015	\$ 2,427,950	\$ 3,340,908	\$ 4,208,241	57.70%	79.39%
6/30/2014	\$ 3,303,631	\$ 4,366,457	\$ 4,848,499	68.14%	90.06%
6/30/2013	\$ 5,217,857	\$ 6,445,847	\$ 6,102,292	85.51%	105.63%
6/30/2012	\$ 5,755,743	\$ 7,179,322	\$ 8,026,421	71.71%	89.45%
6/30/2011	\$ 6,665,469	\$ 8,300,684	\$ 9,179,981	72.61%	90.42%
6/30/2010	\$ 8,760,735	\$ 10,632,228	\$ 11,824,904	74.09%	89.91%
6/30/2009	\$ 11,749,083	\$ 13,879,949	\$ 14,024,132	83.78%	98.97%
6/30/2008	\$ 14,438,781	\$ 16,962,382	\$ 17,319,488	83.37%	97.94%
6/30/2007	\$ 16,618,771	\$ 19,858,423	\$ 21,090,186	78.80%	94.16%
6/30/2006	\$ 19,998,008	\$ 24,237,730	\$ 24,749,667	80.80%	97.93%

#### D. Schedule of Employer Pension Contributions

The following table presents a ten-year schedule that provides information about the System's actuarially determined contribution and the percentage of the actuarially determined contribution recognized by the System as contributed.

Fiscal Year		Actuarially Determined				Percent Contribut		
Ending June 30	С	ontribution (a)	С	ontribution (b)		Deficiency (a) – (b)	Annual (b)/(a)	Five-Year Average
2016	\$	491,683	\$	0	\$	491,683	0.00%	42.86%
2015	\$	0	\$	0	\$	0	100.00%	42.86%
2014	\$	864,041	\$	0	\$	864,041	0.00%	22.86%
2013	\$	896,883	\$	897,000	\$	(117)	100.01%	42.86%
2012	\$	1,216,530	\$	174,000	\$	1,042,530	14.30%	42.89%
2011	\$	147,067	\$	0	\$	147,067	0.00%	60.03%
2010	\$	364,248	\$	0	\$	364,248	0.00%	80.03%
2009	\$	1,256,398	\$	1,256,000	\$	398	99.97%	
2008	\$	522,176	\$	523,000	\$	(824)	100.16%	
2007	\$	1,783,902	\$	1,784,000	\$	(98)	100.01%	

<sup>1.</sup> The information in the above tables has been taken directly from the final valuation reports for each plan year and does not reflect subsequent changes in actual employer contribution amounts from the reported receivable contribution after the valuation reports were issued.



## **Appendix A**

## **Brief Summary of the Benefit and Contribution Provisions as Interpreted For Valuation Purposes**

#### **Eligibility for Membership**

Member of a municipal police department, municipal paid or part-paid fire department or county police department, or a paid or part-paid fire department of a fire district located in a township who has contributed to this pension fund; and who is not covered by the Police and Firemen's Retirement System which became effective on July 1, 1944.

#### **Active Member**

Any member who is a policeman, fireman, detective, lineman, driver of police van, fire alarm operator, or inspector of combustibles and who is subject to call for active service as such.

#### **Employee Member**

Any member who is not subject to active service or duty.

#### 1. Definitions

#### **Plan Year**

The 12-month period beginning on July 1 and ending on June 30.

#### **Service**

Service rendered while a member as described above.

#### Compensation

Base salary; not including individual salary adjustments which are granted primarily in anticipation of retirement or additional remuneration for performing temporary duties beyond the regular work day. (Effective June 30, 1996 Chapter 113, P.L. 1997 provided that the amount of compensation used for employer and member contributions and benefits under the program cannot exceed the compensation limitation of Section 401(a)(17) of the Internal Revenue Code.)

#### **Final Compensation**

Compensation received during the last 12 months of service preceding retirement or termination of service.

#### **Average Salary**

Salary averaged over the last three years prior to retirement or other termination of service.



#### 2. Benefits

#### **Service Retirement**

Mandatory retirement at age 65 with 25 years of service (a municipality may retain the Chief of Police until age 70). Voluntary retirement after 25 years of service for an active member and after age 60 with 25 years of service for an employee member. Benefit is life annuity equal to 60% of final compensation, plus 1% of final compensation for years of service in excess of 25.

#### **Death Benefit**

#### While on duty

Immediate life annuity equal to 70% of average salary payable to the spouse. If there is no spouse or if the spouse dies or remarries, 20% of final compensation will be payable to one surviving child and 35% (50%) of final compensation will be payable, to two (three) surviving children. If there is no surviving spouse or child, 25% (40%) of final compensation will be payable to one (two) surviving dependent parent(s). The minimum spousal annuity is \$4,500 per annum.

#### While not on duty after retirement

Life annuity equal to 50% of the member's average salary payable to the spouse, plus 15% (25%) to one (two or more) surviving child (children). If there is no surviving spouse or if the surviving spouse dies or remarries, 20% (35%, 50%) of the member's average salary to one (two, three or more) surviving child (children). In the event that there is no surviving spouse or child, 25% (40%) of the member's average salary will be payable to one (two) dependent parent(s). The minimum spousal annuity is \$4,500 per annum.

#### **Ordinary Disability Retirement**

Totally and permanently incapacitated from service for any cause other than as a direct result of a traumatic event occurring during the performance of duty. Benefit is an immediate life annuity equal to 1/2 of average salary.

#### **Accidental Disability Retirement**

Totally and permanently incapacitated as a direct result of a traumatic event occurring while performing regular or assigned duties. Benefit is an immediate life annuity equal to 2/3 of average salary.

#### 3. Contributions

Each active member contributes 7% of his salary to the pension fund.



## **Appendix B**

#### **Outline of Actuarial Assumptions and Methods**

#### **Valuation Interest Rate**

2.00% per annum, compounded annually for development of costs.

#### **Deaths After Retirement**

RP-2000 Combined Healthy Mortality Tables projected on a generational basis from the base year of 2000 to 2014 using Projection Scale BB as the base tables and the tables will be further projected beyond the valuation date using the Buck Modified MP-2014 projection scale. Representative values of the assumed annual rates of mortality unadjusted for the Buck Modified MP-2014 projection scale are as follows:

	Service Pensioners and Beneficiaries							
Age	Men	Women						
60	0.612%	0.439%						
65	1.076	0.820						
70	1.797	1.414						
75	3.062	2.374						
80	5.209	3.875						
85	8.964	6.540						
90	15.710	11.279						

#### **Marriage**

Males are assumed to be 4 years older than females; no assumption was made as to children.

For those participants with listed beneficiaries, the beneficiary allowance was assumed to be the greater of twice the amount contained in the record or the minimum of \$4,500/yr. (The information contained in the record has not been updated for the change from 25% to 50% payment to the survivor.)

For those participants without listed beneficiaries, 65% were assumed to be married and the beneficiary amount was assumed to be the minimum benefit payable (\$4,500/yr.).

#### **Actuarial Method**

The unfunded accrued liability was measured as of June 30, 1990 and the accrued liability contribution rate was then determined such that the unfunded accrued liability was to be amortized over a period of 9 years with contributions expected to remain constant.

In determining the unfunded accrued liability and the contribution rate, the actuarial value of assets as of June 30, 1990 was based upon 100% of the market value of system assets. For subsequent actuarial valuations, the actuarial value of assets is adjusted to reflect actual contributions and benefit payments, an assumed rate of return on the previous year's assets and current year's cash flow at an annual rate of 2.00% with an adjustment to reflect 20% of the difference between the resulting value and the actual market value of System assets.

In developing the unfunded accrued liability contribution rate as of June 30, 1991 and subsequent years, the contribution rate is adjusted to amortize any gains or losses over the remainder of the 9-year period. (Without additional guidance, we have assumed that the unfunded accrued liability determined as of June 30, 2015 will be amortized over 1 year.)



## **Appendix C**

#### **Tabulations Used as a Basis for the 2015 Valuation**

The following tables give the number and retirement allowances of beneficiaries classified by age as of July 1, 2015.



#### Table 1

The Number And Annual Retirement Allowances Of Retired Members Distributed By Age As Of July 1, 2015

#### **Service Retirements**

Age		Men		Women		
	Number		Amount	Number	Amount	
95	1	\$	32,757			
97	1		10,387			
Total	2	\$	43,144			



#### Table 2

The Number And Annual Retirement Allowances Of Beneficiaries Distributed By Age As Of July 1, 2015

#### **Active Members' Death Benefits**

Age	Men		Women		
	Number		Amount	Number	Amount
64				1	\$ 778
70				1	1,800
71	1	\$	1,800		
73				1	2,215
78				1	4,500
87				2	9,000
90				1	4,500
91				2	9,000
92				1	4,500
94				3	25,979
96				1	4,500
97				1	6,873
100				1	4,500
105				1	4,500
108				1	4,500
Total	1	\$	1,800	18	\$ 87,145



Table 3

The Number And Annual Retirement Allowances Of Beneficiaries Distributed By Age As Of July 1, 2015

#### **Retired Members' Death Benefits**

Age		Men	Women	
	Number	Amount	Number	Amount
61	1	\$ 3,575		
67	1	1,670		
68			1	\$ 4,500
72			1	\$ 1,047
75			1	\$ 4,500
76			2	\$ 2,494
77	1	1,350	1	\$ 4,500
79			1	\$ 4,500
80	1	450	1	\$ 1,295
82			1	\$ 15,188
83			2	\$ 9,000
84			3	\$ 16,942
85			1	\$ 1,873
86	1	1,923	2	\$ 27,115
87			4	\$ 28,946
88			4	\$ 30,379
89			2	\$ 20,340
90			3	\$ 23,228
91			6	\$ 52,200
92			5	\$ 43,011
93			11	\$ 61,490
94			8	\$ 66,783
95			8	\$ 63,258
96			8	\$ 51,025
97			7	\$ 43,854
98			5	\$ 38,660
99			2	\$ 16,239
100			2	\$ 13,100
101			2	\$ 14,975
102			1	\$ 4,500
104			2	\$ 12,374
105			1	\$ 4,500
Total	5	\$ 8,968	98	\$ 681,816